TAXES ON FARM PROPERTY IN THE UNITED STATES

By WARDER B. JENKINS

INTRODUCTION

In periods when the proportion of the public's income which is required for the support of government and all its attendant services increases rapidly, the whole public revenue system is apt to be studied and criticized. Therefore, at the present time, any data which bear upon the subject of taxes should be opportune and particularly so if such data point out either the equalities and inequalities in the whole system of taxation or if they indicate strong or weak administration of that form of tax, the general property tax, which contributes most of the local public revenues and also, in many States, contributes a substantial portion of the taxes collected for the support of State governments.

This study, presented by the Bureau of the Census, is limited in the main to "Taxes on Farm Property" and most of the data herein have been obtained as a part of the 1930 general agricultural census, taken as of April 1 in that year. The tax figures, with few exceptions, are those for the calendar year 1929. In a few cases supplemental information from other sources is given in order to make

fuller use of the census figures.

Some of the data assembled in this bulletin are given for the United States as a whole and for each of the individual States, with some of the State totals subdivided into district totals, but the bulk of the remaining data are given for 100 selected counties grouped in somewhat definite areas in 11 States. In some States the different groups of counties were selected to represent different typeof-farming areas, in others to represent good farming areas as distinct from poorer areas, while the whole selection, with several exceptions, was made with the idea of keeping at a minimum urban influence on both farm values and taxes. The principal purpose of the data for the 100 selected counties was to confirm or disprove the theory that the ratio of real-estate taxes paid to the value of farm real estate declined progressively as the value of the farms increased. nomic parlance such phenomenon is termed "regression." Two other tests were made to ascertain if regression is present when the same farms were arrayed according to size as measured by total acreage in the individual farms or when they were arrayed according to average value of land and buildings per acre. Whether or not the results for the 100 selected counties are fairly representative of all counties in general depends upon the uniformity of the results. It is the hope of those responsible for this study that the facts presented will be of basic importance to governing bodies, tax officials, students, and other citizens who are engaged in scrutinizing the tax system and incidence of each form of tax. However, it is not within the scope of this study to outline methods for improving that part of the fiscal activities of government which is concerned with securing revenue from taxes.

For the present it will suffice to mention that this contribution deals with general property taxes and certain special assessments. A distinction between taxes, in the ordinary or narrower sense, and special assessments, as made by Seligman, is

¹ In the preparation of this study frequent consultations were had with the staff of the Division of Agricultural Finance of the Bureau of Agricultural Economics of the United States Department of Agriculture, These consultations have greatly assisted in determining the material to be included.

quoted in part: "Taxes * * * are compulsory contributions levied to defray the expenses incurred in the common interest, without any reference to particular advantages accruing to the taxpayer; but in special assessments, as in fees, the services for which the expenses are incurred redound to the particular benefit of the individual. The primary test of a tax is that it imposes a common burden: The primary test of a special assessment is that it implies a special benefit."

The general property tax, as the term implies, is the common designation for a direct tax on property in general, that is, on real and personal property considered as a homogeneous whole. Amplifying what has been said in the preceding paragraph, special assessments are compulsory contributions imposed by proper authority, in proportion to assumed benefits, to defray the costs of specific public improvements or public services undertaken primarily in the interest of the public. Levies to meet costs of road construction and maintenance, and for other improvements and services against the benefited properties, or persons, come under this classification. A more complete discussion of the taxes and special assessments included in this report will be given in Chapter I where the census inquiries and accompanying instructions are given and explained in detail.

It is a well-known fact that, in most sections of the country, the general property tax has become almost wholly a tax on tangible property. Therefore, wherever the general property tax supplies the major portion of tax revenues the burden of the support of governmental functions is largely borne by those who possess tangible property. As the three main classes of agricultural property—namely, real estate, implements and machinery, and livestock, comprising nearly the whole of the wealth of agriculture, are tangible property, the setting for this study on "Taxes on Farm Property" is not complete until it is known what proportion the general property tax forms of the farmers' tax bill, the extent to which the general property tax is the mainstay of the public tax revenue system, and finally, the functional distribution of governmental expenditures.

Percentage distribution of the tax bill of farmers.—The most recent figures from a Government source, showing the percentage distribution of the tax bill of farmers, are those made by the United States Department of Agriculture for the year 1927 as presented in Technical Bulletin No. 172. The percentages as given in that publication for the year mentioned, were as follows: General property taxes, 83.8 per cent; gasoline taxes, 7.2 per cent; automobile-license fees, 5.5 per cent; Federal and State income taxes, 1.7 per cent; Federal and State inheritance taxes, 1.1 per cent; and poll taxes, 0.7 per cent. For this distribution, taxes paid by farmers on other than farm property were not included; taxes on farm property paid by owners of farm property not themselves farmers were included; while no attempt was made to estimate the amount of taxes that were shifted to the farmer by other groups or the amount that the farmer was able to shift to others.

From 1927 to 1929 it is probable that there were increases in the amounts paid for general property taxes, gasoline taxes, and automobile-license fees, and if the percentages quoted above were representative of conditions in 1927 they, no doubt, were still fairly representative of conditions in 1929. The general property tax, then, is the most important direct contribution that the farmer makes to defray the costs of government since, as shown by the foregoing figures, about 84 cents of his tax dollar are paid as a direct tax on his real estate, implements and machinery, and livestock.

Federal tax revenues.—The Federal Government does not make tax levies on an annual continuing basis on property as such, though of course, certain excise taxes, income taxes, inheritance taxes, or other taxes may be levied at some point against the owner of property which is used, or is to be used, in agricultural pro-

¹ Essays in Taxation, ninth edition, p. 415.

duction. In recent years the Federal Government has depended mainly on three sources of tax revenue, namely, (1) corporation and personal income taxes, (2) customs receipts, and (3) sumptuary excises (which include taxes on spirits, fermented liquors, tobacco, oleomargarine, opium, and narcotics). Therefore, the owners of capital used in agricultural production are more concerned with tax levies made by State or local governmental divisions.

State tax revenues.—Statistics for revenue receipts of State governments are secured annually by the Census Bureau and a segregation is made of that part of the receipts secured from taxes. These data for the different fiscal years are given in successive annual reports of the Bureau entitled, "Financial Statistics of States." The tax revenues of all State governments combined, for the fiscal year 1929, amounted to \$1,611,961,120, of which \$350,233,237 or 21.7 per cent was derived from the general property tax.

The total tax receipts, by source, of the individual States for the fiscal year 1929 are shown in Table 1 and the percentages which each source of tax revenue formed of the total tax revenue for each respective State are presented in Table 2. Quoting from the 1929 report: "Two States, Pennsylvania and North Carolina, reported no receipts from the general property tax in 1929; Delaware and California reported only receipts from levies of prior years; Ohio levied it only for the payment of maturing soldier-bonus bonds and public-building funds; and New York imposed it only for judicial and armory expenses. Several States reported relatively small amounts from this source, while in others the receipts from this tax constitute by far the larger portion of their total revenues. These facts indicate the varying degree to which States depend upon the general property tax for revenue." The percentages in Table 2, representing the proportion of tax revenue derived from general property taxes, may shed some light on the comparative average real-estate taxes per \$100 of value of farm land and buildings among the several States as presented in Chapters I and II.

Local tax revenues.—The amount of local tax revenues has not been secured by the Census Bureau since the year 1922, though at the present time the decennial compilation is under way covering the year 1931. In the former year, revenues of local governmental divisions derived from general property taxes represented 97.3 per cent of all tax revenues. More recent figures for the fiscal years 1928, 1929, and 1930 have been compiled and published by the National Industrial Conference Board (Inc.), in its report entitled "Cost of Government in the United States, 1929–1930." The sources of the data in this last-mentioned publication are fully given in the appendix thereto. According to this report, local tax revenues in 1929 amounted to \$4,818,872,000, which is almost exactly three times the amount of taxes collected by States in the same year. Out of the total tax revenues collected by local governments in 1929, property taxes contributed \$4,446,940,000, or 92.3 per cent.

Table 3 presents, for the several States, the total local tax revenues, by source, with a percentage distribution of the same. Property taxes comprised three-fourths or more of all local tax revenues in every State. The smallest percentage from this source was 75.6 for Alabama and the highest was 98.8 for Oregon.

Functional distribution of State and local expenditures.—It remains to be shown for what purposes State and local expenditures are made. In the Census Bureau's report, "Financial Statistics of States—1929," two State tables are presented, one showing the governmental-cost payments for operation and maintenance of general departments and the other showing payments for outlays by principal divisions of governmental service. Similar distributions of expenditures for local governmental divisions have not been secured by this bureau. However, the expenditures of local governmental units in 1929 for the United States as a whole,

² Including general property taxes and apparently special property taxes, but omitting special assessments

but not for individual States, have been computed by the National Industrial Conference Board.¹ These local expenditures, together with a combination of the census figures for the two general classes of State expenditures, as compiled by that organization, are given in Table 4. According to the percentage relationships shown therein, the largest expenditure made by State governments was for highways, followed by educational requirements, while for local governmental units education represented the largest single item. Expenditures for highways and education together made up 62.3 per cent of State expenditures and 43.4 per cent of local expenditures.

Relation of taxes to income.—The actual burden of taxes is closely related to Thus, if there is an increase in taxes when incomes are increasing less rapidly, or are constant, or declining, or if both taxes and incomes are declining with the latter declining more rapidly the tax burden becomes heavier. On the other hand, if there is a decrease in taxes when incomes are decreasing less rapidly, or are constant, or increasing, or if both taxes and incomes are increasing with the latter increasing more rapidly, the tax burden tends to become lighter. In recent years, a sharp falling off in agricultural income, as well as in national income, resulting from business depression and price declines, has caused the burden of support of government to weigh considerably more heavily on the various groups of people than it did in periods of general prosperity. The value of this study would be increased many times if the relationship between taxes and net income for agriculture were available for different years and could be compared with identical percentages for other groups of society.2 Unfortunately, the census data are not that extensive, though figures are presented for cash-rented farms showing the proportion of gross rent required for real-estate taxes on the same farms.

Assessment of farm property.—The breakdown in the administration of the general property tax is of general knowledge though, as shown, this form of tax continues to hold foremost rank as a tax-revenue producer. Through the failure of administering officials to ascertain the existence of many kinds of property, coupled with the inequalities of assessment, this tax has largely become a tax on tangible property. Since the property of agricultural producers is on the whole of a rather visible nature a high proportion of agriculture's wealth is recorded on the assessors' books.

Does the lack of certainty and precision in assessment found among different classes of property prevail when farm property alone is considered? If so, to what causes can the differences in ratio of assessment to full value be attributed? Some of the factual data presented later may answer these questions at least in so far as farm real estate is concerned. However, in the case of personal property, varying exemption laws and lack of separation of the tax data for each class of property forbid a detailed study of assessments.

Text discussion of census inquiries and tabular material.—As the primary purpose of this bulletin is to make available to the public in general tax data collected by the Bureau of the Census, the discussion in the chapters following

^{1 &}quot;Cost of Government in the United States, 1929-1930."

² For those who are interested in this question, it should be pointed out that the Bureau of Agricultural Economics of the United States Department of Agriculture has published for the years 1909-1931, inclusive, the percentage of gross agricultural income required for property taxes, which, of course, differs materially from the proportion of net agricultural income required for property taxes. (Mimeographed release dated July, 1932, entitled "Tentative Estimates of Gross Income from Farm Production, Current Value of Agricultural Capital, and Selected Expenditures, 1909-1931.")

will deal first with the census inquiries and their limitations, then with the basic figures, and finally with certain computed data based on the actual returns. Brief comment will be made on the most significant figures, while reference to other data will be made only where necessary to explain unusual conditions.

Some of the tabular material is given in considerable detail, that is, with very narrow class intervals, which method of presentation affords students of taxation an opportunity to make other combinations desired. The tables and maps are presented in each chapter to which the text applies. Though visual presentation by maps has been confined largely to the percentage of cash rents required for taxes it is not considered that other data are of less importance.

Table 1.—Sources of State Tax Revenues, by Divisions and States: Fiscal Year 1929

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DIVISION AND STATE	Total tax revenues	General property taxes	Special prop- erty taxes 1	Inheritance taxes	Income taxes	Other special taxes
United States	\$1,611,961,120	\$350, 233, 237	\$108, 850, 590	\$148, 591, 827	\$74, 595, 414	\$69, 175, 835
GEOGRAPHIC DIVISIONS: New England Middle Atlantic. East North Central West North Central South Atlantic. East South Central. West South Central West South Central Mountain Pacific	182, 266, 597, 84, 193, 912	20, 586, 247 51, 783, 310 74, 963, 049 56, 786, 709 20, 406, 193 28, 323, 619 43, 867, 987 25, 753, 715 18, 862, 408	18, 791, 772 52, 881, 637 15, 465, 929 2, 351, 999 5, 069, 730 2, 272, 047 2, 834, 914 28, 213 9, 153, 349	22, 130, 789 72, 283, 472 20, 049, 713 6, 214, 059 7, 633, 935 1, 610, 132 2, 671, 530 1, 593, 911 14, 404, 286	664, 636 41, 760, 167 8, 067, 454 4, 916, 906 16, 801, 367 1, 663, 723 721, 053	2, 157, 766 49, 627, 905 5, 044, 410 1, 404, 196 6, 992, 397 1, 319, 494 969, 605 1, 066, 366 593, 696
New England; Maine. New Hampshire. Vermont. Massachusetts. Rhode Island. Connecticut. MIDDLE ATLANTIC:	7, 212, 421 50, 234, 841 13, 993, 861	4, 848, 034 2, 859, 408 1, 188, 413 8, 500, 000 1, 231, 975 1, 908, 417	1, 002, 591 69, 510 1, 425, 084 9, 402, 258 2, 721, 940 4, 170, 394	3, 578, 648	l	110, 161 21, 998 21, 944 1, 517, 811 108, 789 377, 068
MIDDLE ATLANTIC: New York New Jersey Pennsylvania EAST NORTH CENTRAL:	240, 202, 077 74, 898, 504 124, 200, 934	14, 690, 598 37, 042, 712	10, 905, 855 3, 812, 627 38, 163, 155	47, 221, 127 7, 536, 279 17, 526, 066	41, 760, 167	46, 364, 311 620, 521 2, 643, 073
Ohio Indiana Illinois Michigan Wisconsin	58, 674, 968 37, 019, 726 58, 271, 194 80, 343, 446 43, 209, 278	3, 795, 629 11, 723, 640 17, 017, 032 32, 433, 746 9, 993, 002	5, 725, 827 96, 235 2, 775, 187 6, 868, 680	2, 969, 498 1, 213, 050 9, 820, 879 3, 324, 566 2, 721, 720	8, 067, 454	1, 547, 529 454, 604 1, 118, 926 1, 651, 171 272, 180
Minnesota Iowa Missouri North Dakota South Dakota Nebraska	45, 808, 790 29, 498, 344 37, 877, 147 7, 917, 538 11, 118, 644 14, 926, 626	13, 950, 239 9, 708, 673 6, 825, 920 3, 579, 419 4, 899, 732 7, 758, 663 10, 064, 063	2, 348, 492 3, 404	1, 554, 103 1, 105, 383 2, 729, 625 36, 369 192, 948	4, 252, 440 664, 466	170, 414 100, 543 490, 265 9, 845 23, 114 170, 703 439, 312
Kansas South Atlantic: Delaware. Maryland District of Columbia	13, 068, 678	400, 826 6, 556, 354	2, 839, 664 844, 127	2, 576, 275 882, 276	2, 131, 181	2, 757, 640 328, 887
District of Columbia Virginia. West Virginia. North Carolina. South Carolina. Georgia. Florida. EAST SOUTH CENTRAL: Kentricky. Tennessee. Alabema		4, 877, 678 2, 914, 640 2, 219, 518 6, 755, 153 5, 682, 015	917, 623 406, 793 61, 523	923, 589 1, 277, 602 922, 172 355, 030 696, 991	4, 950, 935 7, 658, 759 2, 065, 492	1, 522, 171 1, 089, 625 158, 941 409, 676 419, 661 305, 796
EAST SOUTH CENTRAL: Kentucky Tennessee Alabama Mississippi VEST SOUTH CENTRAL:	13, 429, 705	10, 724, 144 3, 714, 411 7, 830, 879 6, 054, 185	426, 806 47, 041 1, 611, 002 187, 198	1, 011, 143 534, 217 64, 772	1, 663, 723	132, 565 657, 849 436, 869 92, 211
Arkansas Louisiana Oklahoma Texas Aountain:	18, 480, 045 26, 369, 763 21, 676, 696	5, 624, 977 10, 096, 936 3, 260, 115 24, 885, 959	406, 445 1, 969, 872		721, 053	
Montana Idaho Wyoming Colorado New Mexico Arizona Utah Nevada	- 6, 613, 005 - 4, 700, 999 - 3, 841, 989 - 13, 192, 770 - 5, 607, 925 - 7, 929, 401 - 8, 323, 207	1, 944, 651 2, 034, 049 1, 731, 016 5, 624, 518 2, 483, 471 5, 331, 327 5, 157, 721 1, 446, 962	1	- 80, 197		207, 984 113, 138 43, 429 274, 847 31, 149 115, 061 123, 447
Nevada PACIFIC: Washington Oregon California	27, 597, 287 19, 843, 543	13, 352, 680 5, 500, 308		679, 606 544, 454	108	172, 58

¹ Mostly taxes on the property of corporations, levied upon the basis of the amount of corporate stock, corporate indebtedness, or both corporate stock and indebtedness, or on any basis other than an assessed valuation applied to all property of the corporation; taxes upon savings banks and kindred corporations, which are levied in proportion to a certain specified proportion of deposits, etc. For a complete description see pp. 5-6, Fluancial Statistics of States, 1929.

² These are derived chiefly from incorporation or organization taxes; from certain filing fees, when imposed as a revenue measure, etc. See p. 17, Fluancial Statistics of States, 1929.

Table 1.—Sources of State Tax Revenues, by Divisions and States: Fiscal Year 1929—Continued

DIVISION AND STATE	Poll taxes	.Motor-fuel taxes	Motor- vehicle licenses	Business licenses	Non- business licenses	Per- mits 4
United States	\$3, 542, 204	8282, 578, 977	\$287, 070, 266	\$272, 870, 807	814, 182, 518	\$319, 445
GEOGRAPHIC DIVISIONS: New England. Middle Atlantic East North Central. West North Central. South Atlantic. East South Central. West South Central. Mountain. Pacific.	48, 437 636, 991 1, 311, 087 1, 545, 602	18, 596, 001 28, 746, 240 55, 322, 428 32, 853, 505 40, 252, 443 19, 598, 370 33, 484, 033 15, 259, 693 20, 466, 264	23, 640, 926 71, 767, 952 55, 593, 660 39, 563, 065 31, 241, 819 12, 787, 887 27, 030, 113 4, 144, 860 21, 299, 984	16, 862, 807 67, 287, 768 39, 667, 006 25, 810, 973 32, 969, 414 16, 259, 045 24, 508, 930 3, 673, 310 45, 833, 554	1,066,309 3,191,705 2,647,900 1,919,831 1,456,312 356,738 796,767 1,140,851 1,556,110	57, 565 21, 359 60, 072 11, 751 131, 900 2, 862 20, 223 13, 713
		28, 400, 204	21, 250, 564	40, 500, 004	1,000,110	
NEW ENGLAND: Maine New Hampshire Vermont. Massachusetts Rhode Island Connecticut. MIDDLE ATLANTIC:	3, 830 2, 584 42, 023	3, 006, 645 1, 907, 494 1, 157, 155 7, 417, 078 1, 441, 128 3, 666, 501	2, 916, 615 1, 927, 293 2, 337, 290 6, 550, 490 2, 445, 355 7, 463, 883	2, 411, 336 487, 837 432, 733 3, 813, 580 1, 343, 550 8, 373, 771	121, 853 168, 842 106, 036 269, 107 39, 712 360, 759	94 17, 574 39, 897
MIDDLE ATLANTIC: New York New Jersey Pennsylvania EAST NORTH CENTRAL:		8, 808, 518 19, 937, 722	29, 471, 907 14, 507, 793 27, 788, 252	48, 916, 376 2, 277, 594 16, 093, 798	851, 637 291, 200 2, 048, 868	20, 099
Indiana Illinois. Michigan Wisconsin.	636, 091	19, 931, 241 14, 033, 711 14, 461, 396 6, 896, 080	6, 618, 018 4, 817, 298 16, 419, 717 16, 085, 209 11, 653, 418	17, 549, 619 3, 692, 495 10, 654, 807 4, 609, 534 3, 160, 551	526, 921 851, 549 450, 014 908, 117 411, 299	10, 686 153 14, 632 1, 027 33, 574
WEST NORTH CENTRAL: Minnesota Iowa Missourl North Dakota South Dakota Noth Dakota Kansas Kansas SOUTH ATLANTIC:		3, 678, 105 4, 931, 900 8, 136, 623 1, 490, 000 3, 172, 608 4, 720, 965 6, 723, 304	10, 738, 300 10, 371, 363 9, 673, 935 1, 196, 681 1, 619, 980 1, 366, 682 4, 596, 174	15, 185, 171 3, 098, 520 3, 055, 771 864, 705 977, 072 701, 830 1, 927, 904	532, 458 181, 962 364, 076 72, 649 221, 489 207, 783 339, 414	11,751
SOUTH ATLANTIC: Delaware Maryland		841, 081 4, 970, 386	1, 075, 147 2, 130, 679	409, 641 5, 475, 252	34, 360 144, 313	2, 863
Delaware Delaware Maryland District of Columbia Virginia West Virginia North Carolina South Carolina Georgia Florida EAST SOUTH CENTRAL: Kentucky	638, 190 337, 726 335, 171	6, 385, 204 4, 463, 860 10, 719, 634 5, 227, 064 7, 678, 994 8, 966, 220	5, 655, 059 4, 321, 370 6, 862, 261 2, 851, 614 4, 567, 860 3, 777, 829	8, 694, 149 5, 087, 455 4, 234, 231 4, 690, 579 2, 768, 610 1, 609, 497	313, 521 209, 083 307, 392 88, 435 106, 929 252, 279	43, 282 19, 878 65, 511
EAST SOUTH CENTRAL: Kentucky Tennessee Alabama Mississippi. WEST SOUTH_CENTRAL: Arkansas Louisiana Oklahoma Texas MOUNTAIN:	7	6, 969, 116 6, 342, 809 3, 514, 990 2, 771, 455	5, 170, 669 4, 358, 976 2, 995, 323 262, 919	2, 647, 431 5, 432, 892 5, 845, 480 2, 333, 242	157, 722 78, 897 120, 114	2,862
Arkansas Louisiana Cklahoma Texas Mountain:	1, 545, 602	5, 333, 556 6, 450, 079 5, 693, 738 16, 006, 660	4, 005, 641 4, 457, 180 3, 125, 000 15, 442, 292	1, 903, 588 4, 452, 071 7, 604, 942 10, 546, 329	143, 893 153, 995 220, 433 278, 446	20, 223
Montana. Idaho Wyoming Colorado New Mexico Arizona Utah Nevada		2, 661, 875 1, 828, 027 1, 000, 879 4, 162, 842 2, 219, 465 1, 399, 778 1, 474, 045 512, 784	220, 654 652, 540 1, 017, 362 545, 026 648, 406 764, 342 296, 530	1, 458, 828 277, 345 147, 024 898, 810 156, 032 286, 148 398, 505 50, 552	182, 600 196, 584 158, 663 289, 393 108, 956 68, 486 136, 169	2, 622 6, 083 5, 008
PACIFIC: Washington Oregon California	87	4, 245, 237 4, 639, 226 20, 581, 801	7, 011, 103 7, 428, 614 6, 860, 267	2, 013, 425 941, 672 42, 878, 457	122, 655 368, 046 1, 065, 409	

⁸ Business taxes are taxes upon business and business activities exacted, with or without the issue of licenses, from persons natural and corporate in proportion to the volume of their business or by reason of the business in which they are engaged.

• For nonbusiness licenses and permits see p. 6, Financial Statistics of States, 1929.

Table 2.—Per Cent Distribution of State Tax Revenues, by Source, by Divisions and States: Fiscal Year 1929

[All percentages based on receipts from taxes as shown in Table 1. Total amount of tax revenues, exclusive of special assessments and special charges, equals 100 per cent]

exclusive of special assessments and special charges, ordans too per cents											
DIVISION AND STATE	Gen- oral prop- erty taxes	Spe- cial prop- erty taxes	In- herit- ance taxes	In- come taxes	Other spe- cial taxes	Poll taxes	Motor- fuel taxes	Motor- vehi- cle li- censes	Busi- ness li- censes	Non- busi- ness li- censes	Per- mits
United States	21. 73	6. 75	9. 22	4. 68	4. 29	0, 22	17. 53	17. 81	16. 93	0, 88	0. 02
GEOGRAPHIC DIVISIONS: New England Middle Atlantic. East North Central West North Central South Atlantic. East South Central West South Central West South Central Mountain Pacific.	16. 49 11. 78 27. 01 33. 05 16. 13 33. 64 31. 69 48. 89 13. 36	15. 09 12. 04 5. 57 1. 37 2. 78 2. 70 2. 05 0. 06 6. 48	17. 77 16. 45 7, 22 3, 62 4, 19 1, 91 1, 93 3, 03 10, 20	0, 53 9, 51 2, 91 2, 86 9, 22 1, 98 0, 52 2, 02 (1)	1. 73 11. 30 1. 82 0. 82 3. 84 1. 57 0. 70 2. 02 0. 42	0. 04 0. 23 0. 72 1. 12	14. 93 6. 54 19. 93 19. 12 27. 02 23. 28 24. 19 28. 97 20. 87	18. 98 16. 34 20. 03 23. 02 17. 14 15. 19 19. 52 7. 87 15. 09	13, 54 15, 32 14, 29 15, 02 18, 09 19, 31 17, 70 6, 97 32, 47	0. 86 0. 73 0. 95 1. 12 0. 80 0. 42 0. 58 2. 17 1. 10	0. 05 (1) 0. 02 0. 01 0. 07 (1) 0. 01 0. 03
NEW ENGLAND: Maine New Hampshire Vermont Massachusetts Rhode Island Connecticut MIDDLE ATLANTIC	31, 60 36, 52 16, 48 16, 92 8, 80 6, 37	6, 53 0, 89 19, 76 18, 72 19, 45 13, 93	6. 01 4. 91 6. 96 24. 05 33. 31 11. 95	1, 32	0. 72 0. 28 0. 30 3. 02 0. 78 1. 26	0. 02 0. 03 0. 58	19. 60 24. 36 16. 04 14. 76 10. 30 12. 25	19. 01 24. 62 32. 41 13. 04 17. 47 24. 93	15. 72 6. 23 6. 00 7. 59 9. 60 27. 97	0. 79 2. 16 1. 47 0. 54 0. 28 1. 20	(¹) 0. 03
MIDDLE ATLANTIC: New York New Jersey Pennsylvania	6. 12 49. 46	4. 54 5. 09 30. 73	19. 66 10. 06 14. 11	17. 39	19. 30 0. 83 2. 13		11. 76 16. 05	12. 27 19. 37 22. 37	20. 36 3. 04 12. 96	0, 35 0, 39 1, 65	0. 01 (¹)
EAST NORTH CENTRAL: Ohio Indiana Illinois. Michigan Wisconsin WEST NORTH CENTRAL: Minnesolo	6, 47 31, 67 29, 20 40, 37 23, 13	9. 76 0, 26 4. 76 8. 55	5. 06 3. 28 16. 85 4. 14 6. 30	18, 67	2. 64 1. 23 1. 92 2. 06 0. 63	1.72	33. 97 37. 91 18. 00 15. 96	11, 28 13, 01 28, 18 20, 02 26, 97	29. 91 9. 97 18. 28 5. 74 7. 31	0. 90 0. 95 0. 77 1. 13 0. 95	0. 02 (1) 0. 03 (1) 0. 08
Minnesota Iowa Missouri North Dakota South Dakota Nebraska Kansas South ATLANVIC:	30. 45 32, 91 18, 02 45, 21 44, 07 51, 98 40, 77	6, 20 0, 04	3. 39 3. 75 7. 21 0. 46 1. 74	11, 23 8, 39	0. 37 0. 34 1. 29 0. 12 0. 21 1. 14 1. 78		8. 03 16. 72 21, 48 18. 82 28. 53 31. 63 27. 24	23, 44 35, 16 25, 54 15, 11 14, 57 9, 16 18, 62	33. 15 10. 50 8. 07 10. 92 8. 79 4. 70 7. 81	1. 16 0. 62 0. 96 0. 92 1. 99 1. 39 1. 37	(1) (1) (1) (1) 0, 11
Delaware	3. 0 7 30. 73	21. 73 3. 96	19.71 4.14	16. 31	21, 10 1, 54		6, 44 23, 30	8, 23 9, 99	3. 13 25. 67	0. 26 0. 68	0. 02 (¹)
Virginia	14. 34 14. 78 12. 12 28. 96 27. 51	2, 88 2, 22 0, 30	2, 72 6, 48 2, 90 1, 94 2, 99	14. 58 24. 04 11. 28	4. 48 5. 53 0. 50 2. 24 1. 80 1. 48	1. 88 1. 71 1. 44	18. 78 22. 63 33. 67 28. 54 32. 92 43. 41	16. 63 21, 91 21, 55 15. 57 19, 58 18, 29	25, 57 25, 80 13, 30 25, 61 11, 87 7, 79	0. 92 1. 06 0. 97 0. 48 0. 46 1, 22	0. 13 0. 10 0. 21
Kentucky Tennessee Alabama Mississippi	39, 37 17, 55 35, 03 45, 08	1. 57 0, 22 7. 21 1. 39	3. 71 2. 52 0. 48	12, 39	0. 49 3. 11 1. 95 0. 69		25. 58 29. 97 15. 72 20. 64	18. 98 20. 59 13. 40 1. 96	9. 72 25. 67 26. 15 17. 37	0. 58 0. 37 0. 54	0. 01
Arkansas	30, 44 38, 29 15, 04 34, 60	2, 48 1, 88 2, 74	1, 69 2, 65 1, 91 1, 73	3. 33	3. 67 0. 23 1. 07	2, 15	28. 86 24. 46 26. 27 22. 26	21, 68 16, 90 14, 42 21, 47	10. 30 16. 88 35. 08 14. 66	0. 78 0. 58 1. 02 0. 39	0. 11
Montana Idaho Wyoming Colorado New Mexico Arizona Utah Nevada	29. 41 43. 27 45. 06 42. 63 44. 29 67. 23 61. 97 58. 67	0.48	2. 34 0. 66 2. 66 6. 97 0. 66 1. 01 3. 23		3. 15 2. 41 1. 13 2. 08 0. 50 1. 45 1. 48 6. 38		40. 25 38. 89 26. 05 31. 55 39. 58 17. 65 17. 71 20. 79	4. 09 16. 98 7. 71 9. 72 8. 18 9. 18 12. 02	22, 06 5, 90 3, 83 6, 81 2, 78 3, 61 4, 79 2, 05	2. 76 4. 18 4. 13 2. 19 1. 94 0. 86 1. 64	0. 04 0. 16 0. 04
'ACFICI: Washington Oregon California	48, 38 27, 72 0, 01	9. 77	2, 46 2, 74 14, 06	(1)	0. 63 2. 12	(1)	15, 38 23, 38 21, 96	25, 41 37, 44 7, 32	7. 30 4. 75 45. 75	0. 44 1, 85 1. 14	

¹ Less than 0.005 per cent.

Table 3.—Sources of Local Tax Revenues, With Per Cent Distribution, by Divisions and States: Fiscal Year 1929

[Source: National Industrial Conference Board]

		ii industiiai					
	AMOUN (Tota	T OF LOCAL ls expressed	PER CENT DISTRIBUTION, BY SOURCE				
DIVISION AND STATE	Total	Property taxes 1	Other taxes	Licenses and permits	Prop- erty taxes	Other taxes	Licenses and permits
United States	\$4, 818, 872	\$4, 446, 940	\$159, 113	\$212, 819	92, 28	3. 30	4, 42
GEOGRAPHIC DIVISIONS: New England. Middle Atlantic. East North Central West North Central South Atlantic East South Central West South Central Mountain Pacific.	392, 729 1, 375, 870 1, 120, 691 516, 578 390, 638 171, 886 267, 001 145, 549 437, 930	333, 634 1, 270, 705 1, 047, 921 489, 551 360, 233 148, 854 243, 773 135, 617 416, 562	55, 678 75, 683 15, 295 3, 486 2, 997 3, 144 2, 070 760	3, 417 29, 392 57, 475 23, 541 27, 408 19, 889 21, 159 9, 172 21, 368	84. 95 92. 36 93. 51 94. 77 92. 22 86. 60 91. 30 93. 18 95. 12	14. 18 5. 50 1. 30 0. 67 6. 77 1. 83 0. 78 0. 52	0. 87 2, 14 5. 13 4. 56 7. 02 11. 57 7, 92 6. 30 4. 88
New England: Maine New Hampshire Vermont Massachusetts Rhode Island Connecticut MIDDLE ATLANTIC; New York New York New Jorsey Pennsylvania EAST NORTH CENTRAL: Ohio	24, 085 18, 530 10, 487 244, 842 24, 429 70, 356	23, 254 16, 074 9, 827 192, 540 24, 012 67, 926	052 1,700 616 51,076 167 1,468	180 756 44 1, 225 250 961	96. 55 86. 75 93. 71 78. 64 98. 29 96. 55	2. 71 9. 17 5. 87 20. 80 0. 68 2. 09	0. 75 4. 08 0. 42 0. 50 1. 02 1. 37
MIDDLE ATLANTIC; New York Now Jersey Pennsylvania	783, 590 239, 943 352, 338	699, 616 232, 601 338, 578	70, 515 654 4, 514	13, 458 6, 688 9, 245	80. 28 96. 94 96. 09	9. 00 0. 27 1. 28	1. 72 2. 79 2. 62
EAST NORTH CENTRAL: Ohio Indiana Illinois Michigan Wisconsin	307, 586 128, 119 309, 393 243, 654 131, 937	283, 540 124, 713 292, 102 228, 011 119, 556	2, 969 757 274 1, 242 10, 053	21, 077 2, 649 17, 018 14, 401 2, 329	92. 18 97. 34 94. 41 93. 58 90. 62	0. 97 0. 50 0. 09 0. 51 7. 62	6, 85 2, 07 5, 50 5, 91 1, 77
EAST NORTH CENTRAL: Ohio. Indiana Illinois. Michigan. Wisconsin. WEST NORTH CENTRAL: Minnesota. Iowa. Missouri. North Dakota. South Dakota. Nebraska. Kansas. SOUTH ATLANTIC:	112, 798 100, 199 107, 348 27, 948 32, 081 53, 983 82, 221	110, 725 93, 235 101, 683 26, 587 29, 453 49, 735 78, 134	575 768 268 496 408 571 401	1, 499 6, 196 5, 398 865 2, 219 3, 678 3, 686	98. 16 93. 05 94. 72 95. 13 91. 81 92. 13 95. 03	0. 51 0. 77 0. 25 1. 77 1. 27 1. 06 0. 49	1, 33 6, 18 5, 03 3, 10 6, 92 6, 81 4, 48
SOUTH ATLANTIC: Delaware Maryland District of Columbia Virginia West Virginia North Carolina South Carolina Georgia Florida EAST SOUTH CENTRAL: Kentucky Tennessee	5, 089 54, 555 28, 541 46, 782 50, 067 65, 457 26, 967 42, 135 71, 045	4, 930 50, 866 23, 764 40, 659 49, 323 63, 263 23, 888 36, 676 66, 863	42 360 360 831 674 555 171	118 3,688 4,772 5,763 384 1,363 2,405 4,903 4,011	96, 87 93, 24 83, 26 86, 91 98, 51 96, 65 88, 58 87, 95 94, 11	0. 82 0. 01 0. 77 0. 72 1. 27 2. 50 1. 32 0. 24	2. 32 6. 76 16. 72 12. 32 0. 77 2. 08 8. 92 11. 64 5. 65
EAST SOUTH CENTRAL: Kentlucky Tennessee Alabama Mississippi WEST SOUTH CENTRAL:	45, 298 45, 322 31, 725 49, 541	42, 844 41, 868 23, 983 40, 159	633 750 196 1,564	1, 820 2, 705 7, 545 7, 818	94, 58 92, 38 75, 60 81, 06	1. 40 1. 65 0. 62 3. 16	4, 02 5, 97 23, 78 15, 78
Louisiana Oklahoma Texas	23, 397 49, 150 66, 106 128, 349	21, 895 46, 527 56, 906 118, 444	753 713 119 484	749 1, 910 9, 080 9, 420	93, 58 94, 66 86, 08 92, 28	3, 22 1, 45 0, 18 0, 38	3. 20 3. 89 13, 74 7. 34
Montana Idaho Wyoming Colorado New Mexico Arizona Utah Nevada	24, 400 19, 952 9, 884 44, 714 8, 358 17, 242 15, 876 5, 125	22, 375 17, 510 9, 336 42, 608 7, 988 15, 693 15, 479 4, 627	269 38 90 298	1, 755 2, 403 457 2, 106 370 1, 250 397 434	91. 70 87. 76 94. 46 95. 29 95. 58 91. 02 97. 50 90. 28	1, 10 0, 19 0, 91 1, 78	7, 19 12, 04 4, 63 4, 71 4, 43 7, 25 2, 50 8, 47
PACIFIC: Washington Oregon California	67, 722 45, 623 324, 585	65, 672 45, 055 305, 835		2, 049 568 18, 750	96. 97 98. 76 94. 22		3. 03 1. 24 5. 78

¹ Including general property taxes and apparently special property taxes (see Table 1), but omitting special assessments.

Table 4.—Functional Distribution of State and Local Governmental Expenditures: Fiscal Year 1929

[Source: National Industrial Conference Board]

	AMOU	NT IN MI	PER CENT DISTRIBUTION						
PURPOSE OF DISBURSEMENT		Local		State 1		Cities over 30,000 2		All local	
	State 1	Cities over 30,000 ²	All local	Gross total	Net total	Gross total	Net total	Gross total	Net total
Gross total	\$2, 107. 9 1, 966. 9	\$3, 309. 2 2, 943. 5	\$7, 12 6. 1 6, 013. 5	93.3	100.0	100. 0	100, 0	100.0	100.0
Education Highways General government	559. 7 752. 2 126. 7	812.9 548.4 196.4	1, 925. 5 1, 169. 9	26. 6 35. 7 6. 0	28. 5 38. 2 6. 4	24. 6 16. 6 5. 9	27.6 18.6 6.7	27. 0 16. 4	32.0 19.5
Protection	175. 2 76. 3 254. 7 7. 3 14. 8	569. 5 29. 7 323. 9	2, 918. 0	8.3 3.6 12.1 0.3 0.7	8. 9 3. 9 13. 0 0. 4 0. 8	14. 0 17. 2 0. 9 9. 8	15.7 19.3 1.0 11.0	40.9	48.5
Debt redemption	46.8		406.1	2. 2				5.7	
Interest	94. 1	365.7	706.5	4. õ		11. 1		9.9	

¹ Includes Federal aid to State governments, State aid to local governments, but not local aid to State

2 Exclusive of debt redemption. State and county aids are excluded, except for \$17,000,000 that could not be allocated by functions.